

REPUBLIC OF INDONESIA

Indonesia Issue Paper # 01

REVIEW TO ADD NEW PROTOCOL THE HOSTILE ACTION FACTOR

1. ISSUE PAPER THEME

Other / Crosscutting

2. SUMMARY / BACKGROUND / PREVIOUS HISTORY

The security situation in peacekeeping operations has become unpredictable and complex. Nevertheless, until today, there are still no clear protocols in the Memorandum of Understanding (MOU) regarding rapid response and evacuation procedures of personnel and equipment in the event of sudden security escalations. Such situation can cause delay in logistics and personnel movement to the mission area.

According to the COE Manual (Chapter 7 Para-2), the mission factor is defined as follow:

The mission factors may be determined by the technical survey team and should be reviewed during different phases of the mission. The factors, especially the hostile action factor, are subject to change depending on changes to the mission mandate and the prevailing conditions in the mission area, and should be reviewed at least once every three years. The United Nations or troop/police contributors can request a review of the mission factors whenever the conditions in the mission have changed sufficiently to warrant a review. Whenever a review is conducted, due consideration should be given to the suitability of assigning different mission factors for specific geographical areas within a mission or consolidating geographical areas for which different mission factors were previously assigned. Different mission factors may be calculated and applied to different geographical areas within a mission area, if recommended.⁶ Each memorandum of understanding will be automatically updated with new mission factors within a maximum period of three months after the review of those factors, without the need for renegotiation.

3. DETAILED PROPOSAL

Considering the persistent challenges faced within peacekeeping operations that impede logistics and personnel movements, it is imperative to examine the hostile actions, the explicit protocols to be incorporated, and the timeline for reviewing hostile actions.

Therefore, we suggest the COE Manual (Chapter 7 Para-2) to incorporate the following clause:

The mission factors may be determined by the technical survey team and should be reviewed during different phases of the mission. The factors, especially the hostile action factor, are subject to change depending on changes to the mission mandate and the prevailing conditions in the mission area, and should be reviewed at least once every three years, **or as determined by the security escalation**. The United Nations or troop/police contributors can request a review of the mission factors whenever the conditions in the mission have changed sufficiently to warrant a review. Whenever a review is conducted, due consideration should be given to the suitability of assigning different mission factors for specific geographical areas within a mission or consolidating geographical areas for which different mission factors were previously assigned. Different mission factors may be calculated and applied to different geographical areas within a mission area, if recommended.⁶ Each memorandum of understanding will be automatically updated with new mission factors within a maximum period of three months after the review of those factors, without the need for renegotiation.

Chapter 9, Article 2, Para 2.2, Annexes to add the following annexes

Article 2

Documents constituting the memorandum of understanding

2.1 This document, including all of its annexes, constitutes the entire memorandum of understanding between

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the Parties for the provision of personnel, equipment and services in support of [United Nations peacekeeping operation].

2.2 Annexes:

- A. Personnel
 - 1. Requirements
 - 2. Reimbursement
 - 3. General conditions for personnel Appendix. Soldier's kit: mission-specific recommended requirement
- B. Major equipment
 - 1. Requirements
 - 2. General conditions for major equipment
 - 3. Verification and control procedures
 - 4. Transportation
 - 5. Mission factors
 - 6. Loss and damage
 - 7. Loss and damage in transit
 - 8. Special case equipment
 - 9. Liability for damage to major equipment owned by one troop contributor and used by another troop contributor
 - Appendix 1. Special case equipment
 - Appendix 2. List of third-party-owned equipment
- C. Self-sustainment
 - 1. Requirements
 - 2. General conditions for self-sustainment
 - 3. Verification and control procedures
 - 4. Transportation
 - 5. Mission factors
 - 6. Loss or damage
 - Appendix 1. Self-sustained services: distribution of responsibilities
 - Appendix 2. List of items provided by troop contributor under the self-sustainability subcategories of "welfare" and "Internet access"
- D. Principles of verification and performance standards for major equipment provided under a wet lease or dry lease arrangement
- E. Principles of verification and performance standards for minor equipment and consumables provided under self-sustainment
- F. Principles of verification and performance standards for medical support
- G. Statement of unit requirements
- H. Definitions
- I. Guidelines (aide-mémoire) for troop-contributing countries
- J. We are United Nations peacekeeping personnel
- K. Environmental Policy for Peacekeeping Operations and Field-based Special Political Missions²
- L. **Additional annexes concerning the hostile action protocol will be shared on a case-by-case basis or in exceptional circumstances.**

4. FINANCIAL IMPLICATIONS

Financial implication may occur during conflict escalation or high-risk situation in mission area.

5. PROPOSED 2026 COE MANUAL TEXT

Chapter 7 Para-2 of the COE Manual to include the following information paragraphs, p. 162, add the text in bold.

The mission factors may be determined by the technical survey team and should be reviewed during different phases of the mission. The factors, especially the hostile action factor, are subject to change depending on changes to the mission mandate and the prevailing conditions in the mission area, and should be reviewed at least once every three years, **or in extraordinary circumstances as determined by the security escalation specified by the head of mission.** The United Nations or troop/police contributors can request a review of the mission factors whenever the conditions in the mission have changed sufficiently to warrant a review. Whenever a review is conducted, due consideration should be given to the suitability of assigning different mission factors for specific geographical areas within a mission or consolidating geographical areas for which different mission factors were previously assigned. Different mission factors may be calculated and applied to different geographical areas within a mission area, if recommended.⁶ Each memorandum of understanding will be automatically updated with new mission factors within a maximum period of three months after the review of those factors, without the need for renegotiation.

Chapter 9, Article 2, Para 2.2, Annexes, p. 206, add the following annex, add the text in bold.

Article 2

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2.2 Annexes:

A. Personnel

1. Requirements
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B. Major equipment

1. Requirements
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7. Loss and damage in transit
8. Special case equipment
9. Liability for damage to major equipment owned by one troop contributor and used by another troop contributor

Appendix 1. Special case equipment

Appendix 2. List of third-party-owned equipment

C. Self-sustainment

1. Requirements
2. General conditions for self-sustainment
3. Verification and control procedures
4. Transportation
5. Mission factors
6. Loss or damage

Appendix 1. Self-sustained services: distribution of responsibilities

Appendix 2. List of items provided by troop contributor under the self-sustainability subcategories of "welfare" and "Internet access"

D. Principles of verification and performance standards for major equipment provided under a wet lease or

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dry lease arrangement

- E. Principles of verification and performance standards for minor equipment and consumables provided under self-sustainment
- F. Principles of verification and performance standards for medical support
- G. Statement of unit requirements
- H. Definitions
- I. Guidelines (aide-mémoire) for troop-contributing countries
- J. We are United Nations peacekeeping personnel
- K. Environmental Policy for Peacekeeping Operations and Field-based Special Political Missions²
- L. **Protocol of Evacuation (on a situational basis)**